

**12. 6C-21.210 INTERGOVERNMENTAL COORDINATION**

**Purpose**

The purpose of this element is to identify and resolve incompatible goals, objectives, policies and development proposed in campus master plans and to determine and respond to the need for coordination with adjacent local governments, and regional and state agencies. Intergovernmental coordination shall be utilized to the extent required to carry out the provisions of this guideline.

**6C-21.210 (1) Data Requirements:**

*(1)(A). An inventory of all host and affected local governments, and other units of local government providing services but not having regulatory authority over the use of land, independent special districts, water management districts, regional planning councils, and state agencies with which the University coordinates, or which provide services to the University. This inventory shall also include regional or state agencies with land use or environmental regulatory authority, and authorities, independent special districts, and utility companies which provide services to the University.*

USFSP Facilities Planning and Construction

City of St. Petersburg

Environmental Development Commission

Planning Department

Development and Property Management

Zoning Department

City Council

Parks & Recreation

Traffic Engineering Department

Public Works – Public Utilities/Public Works Department

Tampa Bay Regional Planning Council

Albert Whitted Municipal Airport

Tampa Bay Regional Planning Council

FDEP Division of State Lands

FEMA

Southwest Florida Water Management District (SWFWMD)

Neighborhood Associations: Downtown, Roser, Bartlett Park, Old Southeast and

Tropical Shores

USFSP University Police Department

Pinellas Suncoast Transit Authority

USFSP Physical Plant

State of Florida Department of Health  
USFSP Telecommunications Department  
Florida Power Corporation  
Verizon Telephone Company  
Bayfront Medical Center and All Children's  
USFSP Department of Environmental Health and Safety

*(1)(B). For each entity listed in subparagraph (1)(A), the element shall briefly describe the existing coordination mechanisms indicating the subject, the nature of the relationship and the office with primary responsibility for coordination.*

A review of each element contained in the University campus master plan identifies a number of planning issues, which may require coordination between governmental agencies. For each issue, the agencies or entities involved, the coordination mechanisms used, and the nature of the relationship between the University and other governmental agencies or entities are identified. A recommendation for improving coordination among identified agencies and entities is included for each issue:

The following is a list of issues that will be addressed in this element:

1. Compatibility of campus and area development
2. Land Transfers and Acquisition
3. Coordination of comprehensive plans
4. Drainage and Flooding
5. Recreation and Open Space
6. Pedestrian and non-vehicular circulation
7. Transit, Circulation and Parking
8. Water supply capacity and infrastructure
9. Sanitary sewer capacity and infrastructure
10. Solid waste
11. Electric Power and Telecommunications
12. Emergency Operations

**Issue 1: Compatibility of campus and area development**

*Description*

Proposed campus development should be compatible with development in the adjacent context area. Aspects of this relationship include building location, orientation, mass and scale, landscape character, and functional character at ground level.

The Bayboro Harbor Redevelopment Plan recommends the following land uses in the Bayboro harbor area:

- Retail service support be located along Fourth Street
- Residential uses
- Residential and office
- Educational and institutional.
- Marine industry and marine commercial along Salt Creek, through the Marine Service District zone.

The design character of the campus and the context area should also be coordinated between the University and the City of St. Petersburg. At present the absence of activity and the vacant and under-utilized land at the campus perimeter affects the perception of both the campus identity and personal safety.

The master plan recommends locations for specific campus buildings to promote connections with surrounding activities, including a new Science and Technology Complex, student housing, a multi-purpose student services facility, and a new parking garage.

(See also Element 3: Urban Design and Element 4: Land Use.)

***Coordinating Entities***

USFSP Facilities Planning and Construction

City of St. Petersburg:

- Environmental Development Commission (EDC)
- Planning Department
- Development and Property Management
- Zoning Department
- City Council

Tampa Bay Regional Planning Council (TBRPC)

Albert Whitted Municipal Airport

***Coordination Mechanisms***

USFSP presently operates under a comprehensive master plan from 1995, amended in 1998, and all proposed campus development is subject to provisions of the Development Order.

*Nature of Relationship*

Airport height restrictions in flight paths.  
Land development controls implemented through City Planning and Zoning Departments.  
Land development review and public agency coordinators provided by City Development and Property Management.  
Development approvals by EDC, City Council and TBRPC.

*Recommendations*

University officials should work together with the city and county to establish a cooperative and reciprocal process by which applications for development permits within the context area surrounding the campus are reviewed. Existing ordinances needing coordination/review with the city include: zoning, signage, drainage, and landscaping for vehicular use area ordinances and the design guidelines in the Bayboro Harbor Redevelopment Plan.

**Issue 2: Land Transfers and Acquisition**

*Description*

The University should seek to gain access and control of all land within the designated campus boundary. Land acquisitions are necessary in several cases to realize the campus master plan. In the northwest corner of the peninsula, a land trade lease amendment or easement from the Department of Environmental Protection will allow continuous open space along the waterfront edge. The acquisition of the Fountain Inn was accomplished but the plan still recommends acquisition of the Bayboro Tower. This did complete the agreement with the City of St. Petersburg whereby they transferred to the University the title to the property on the southwest and northwest corners of First Street and Sixth Avenue.

The University should encourage new development for agency and other institutional uses on the blocks at the western perimeter of the campus, or alternatively acquire these properties to achieve this end.

The University will work with the United States Geological Survey (USGS) to accommodate any future USGS expansion on property located directly east of the current Studebaker Building. The plan update includes such expansion.

*Coordinating Entities*

City of St. Petersburg Development and Property Management Department  
Department of Environmental Protection  
USFSP Facilities Planning and Construction

***Coordination Mechanisms***

City of St. Petersburg resolution amended established the commitment by the city to acquire 46 acres of land surrounding Bayboro Harbor. This property has been incrementally transferred to the state for the USFSP Campus.

***Nature of the Relationship***

The City Development and Property Management Department on behalf of the City of St. Petersburg coordinated the land acquisitions and transfers with the University. Other acquisitions will be handled directly by USFSP administration, property owner and FDEP.

***Recommendation***

Continue to coordinate with the Department of Environmental Protection regarding the redevelopment of the DEP site on the peninsula in order to maintain an open space system for the campus that extends to the parcel of land on the northwestern corner of the peninsula. Maintain communications with the City regarding possible development on the blocks at the western periphery of the campus and investigate opportunities for the purchase of property at the northwest corner of Seventh Avenue South and First Street South.

**Issue 3: Coordination of Comprehensive Plans**

***Description***

The future growth of the USFSP campus should be coordinated with planned growth in the context area to reduce traffic and stormwater impacts, share opportunities for open space and recreation, minimize conflicts between the University and the neighborhood, and encourage compatible land uses. The ten-year master plan calls for doubling the current campus program, and adding approximately 382,000 gross square feet of development.

The University, County, and City goals for the campus area should continue to be discussed regularly to identify conflicts and to identify opportunities for working cooperatively to achieve shared goals.

Standards for development intensity and density should be agreed upon to minimize adverse impacts to stormwater drainage and open space resources. Opportunities should be identified for shared or complementary improvements to utility infrastructure, open space, and vehicular and non-vehicular facilities.

(See also Element 4: Land Use, Element 7: Housing, Element 8: Recreation and Open Space, and Elements 9, 10, 11, & 13: General Infrastructure, Utilities, Transportation, and Conservation).

***Coordinating Entities***

USFSP Facilities Planning and Construction  
City of St. Petersburg Planning and Zoning Departments  
Tampa Bay Regional Planning Council  
FDEP Division of State Lands  
All Children's Hospital  
Bayfront Medical Center

***Coordination Mechanisms***

USFSP will send copies of this draft campus master plan to the city and county for review prior to adoption by the Board of Trustees. Two public hearings will be held prior to the adoption of the plan. Any amendment to the adopted plan that exceeds the thresholds established in s1013.30, F.S. will also be sent to the city and county for review.

The city and county have adopted their comprehensive plans. Two public hearings are conducted on any proposed amendments to these plans before they are adopted.

USFSP will send copies of its draft campus master plan and the five-year updated for review to the Division of State Lands and the Land Management Advisory Council (LMAC) for review. The LMAC comments are then forwarded to the Board of Trustees of the Internal Improvement Trust Fund, which ultimately approves or rejects the plans.

***Nature of the Relationship***

The continued growth within the USFSP Campus service area will cause increasing enrollment. Growth and development in the city and county in the area surrounding the campus should continue to be coordinated for the mutual benefit of all.

***Recommendation***

USFSP officials should continue to work closely with planning officials from the city and county to maintain a process of reciprocal review and development of comprehensive plans and plan amendments.

**Issue 4: Drainage and Flooding**

***Description***

The stormwater management plan should comply with the City of St. Petersburg Drainage Ordinance.

The University should work toward improving the quality of the stormwater runoff to Bayboro harbor, consistent with the National Pollutant Discharge Elimination System (NPDES) program.

The entire campus, except for the southeast corner of Sixth Avenue and Fourth Street, is located within Flood Zone A. This classification requires that the base flood elevation for new construction be at nine feet above mean sea level.

(See also Element 13: Conservation and Element 18: Coastal Management).

***Coordinating Entities***

City of St. Petersburg  
SWFWMD  
FEMA  
EDC

***Coordination Mechanisms***

Campus Master Drainage Plan, City Drainage and Surface Water Management (Chapter 16 – Article VI)  
SWFWMD Regulations  
National Pollutant Discharge Elimination System Program

***Nature of Relationship***

City of St. Petersburg Drainage and Surface Water Management Ordinance is triggered with the construction of an impervious surface of 3,000 sf or 25% of the remaining

pervious area of the site. It requires site development to follow an EDC approved Master Drainage Plan as implemented per SWFWMD regulations.

***Recommendation***

The University and the governmental agencies listed should continue to coordinate efforts in support of improving the quality of stormwater and coastal management. University officials should continue to attend educational seminars offered by the above listed agencies.

**Issue 5: Recreation and Open Space**

***Description***

The master plan recommends an open space system that will provide substantial amenity to both the campus and the surrounding area. Pedestrian and open space corridors connect to the urban street grid and link off-campus institutions and uses both visually and physically. Along the waterfront, a continuous pedestrian esplanade will connect Poynter Park, the campus, and the Peninsula. Water's edge access and the entire waterfront open space system will provide an inviting and attractive resource for both the public and the campus population. At the tip of the Peninsula a new park will provide an additional campus and public amenity looking out over Bayboro Harbor. While the connection between Poynter Park and the campus waterfront is seamless, the Peninsula is still somewhat disconnected. Coordination with non-University users on the Peninsula to ensure access and improve the connection.

The campus open space plans should be coordinated with the City open space planning. In particular, opportunities should be explored to connect the campus open space to other public open spaces, such as Booker Creek, Woodbrook Park, Roser Park, Salt Creek, Bartlett Park, and Lassing Park.

(See also Element 8: Recreation and Open Space).

***Coordinating Entities***

USFSP Facilities Planning and Construction  
Downtown Neighborhood Association  
Roser Park Neighborhood Association  
Bartlett Park Neighborhood Association  
Old Southeast Neighborhood Association  
Tropical Shores Neighborhood Association

City of St. Petersburg Planning Department  
City of St. Petersburg Zoning Department  
City of St. Petersburg Parks and Recreation Department

***Coordination Mechanisms***

USFSP Facilities Planning and Construction  
Downtown Neighborhood Association  
Roser Park Neighborhood Association  
Bartlett Park Neighborhood Association  
Old Southeast Neighborhood Association  
Tropical Shores Neighborhood Association  
City of St. Petersburg Planning Department  
City of St. Petersburg Zoning Department  
City of St. Petersburg Parks and Recreation Department

***Nature of Relationship***

USFSP Facilities Planning and Construction  
Downtown Neighborhood Association  
Roser Park Neighborhood Association  
Bartlett Park Neighborhood Association  
Old Southeast Neighborhood Association  
Tropical Shores Neighborhood Association  
City of St. Petersburg Planning Department  
City of St. Petersburg Zoning Department  
City of St. Petersburg Parks and Recreation Department

***Recommendation***

The St. Petersburg Campus has a unique relationship to the City. Its proximity to the intense activity of the central business district, medical facilities and airport provides the opportunity to create open areas for the pedestrian in the heart of the City.

**Issue 6: Pedestrian and Non-Vehicular Circulation**

***Description***

Neighborhoods near campus are perceived as less safe than the city as a whole. Pedestrian and bicyclist safety at the perimeter of the campus needs to continue to be

improved to integrate the campus into the surrounding urban fabric and also to promote alternative transportation modes.

Opportunities for linkages to surrounding areas by pedestrian and bicycle paths should be pursued with the City. The Bayboro Redevelopment Plan seeks to create pedestrian links between the Medical Center and the University and along the water's edge and between Bayboro Harbor and nearby park areas.

The master plan proposes a continuous esplanade from Poynter Park north through the campus. Other pedestrian improvements on the campus will extend the urban street system grid and should be coordinated with the City.

(See also Element 11: Transportation).

***Coordinating Entities***

USFSP Facilities Planning and Construction  
City of St. Petersburg Planning, Parks and Engineering Departments  
Bayfront Medical Center and All Children's Hospital  
Downtown Neighborhood Association  
Roser Park Neighborhood Association  
Bartlett Park Neighborhood Association  
Old Southeast Neighborhood Association  
Tropical Shores Neighborhood Association

***Coordinating Mechanisms***

Currently the University works with the City on a project-by-project basis in keeping with the DRI. In addition all proposed pedestrian and non-vehicular upgrades and connections should be coordinated with city-wide plans for improved open space, pedestrian and non-vehicular circulation corridors (City of St. Petersburg Bicycle and Pedestrian Master Plan).

***Nature of Relationship***

The University and the City of St. Petersburg have a strong working relationship and shared interest in the revitalization of the Downtown-Bayboro Harbor area.

***Recommendation***

The University should continue to coordinate with the city departments to enhance safety on the campus periphery and encourage non-vehicular connections to surrounding neighborhoods.

### **Issue 7: Transit, Circulation and Parking**

#### ***Description***

The impacts of campus expansion and road closures on the off-campus road network should be studied in more detail and mitigated wherever possible. The projected University expansion will generate an additional vehicle trips and parking demand as summarized in Element 11. \_

The master plan proposed the closure of Sixth Avenue South between Second and Third Streets South for vehicular use and the closure of Second Street and Third Street south of Sixth Avenue South. While not all of these closures were approved by the city, the University should continue to work with the City to find ways to minimize traffic impacts in the campus core. Several other roadway segments will be reduced to two-lane campus access drives; Sixth Avenue South between First and Second Streets South and between Third and Fourth Streets South; Second and Third Streets South between Sixth Avenue South and Fifth Avenue South; and Third Street South south of Eighth Avenue South . In particular, the level of service on Fifth Avenue South and Fourth Street South may be lowered due to the University expansion and the closure of or reduced access to through streets on-campus.

The master plan identifies several options for further study as mitigation for traffic impacts to the surrounding street system: scheduling classes in off-peak hours; revising the Fourth Street and Fifth Avenue intersection and signal; reorienting Sixth Avenue to one-way eastbound to Third Street; encouraging transit, pedestrian and bicycle use.

Opportunities should be identified for off-campus parking lots, including shared parking opportunities with the Bayfront Center and continued parking relationships with the Bayfront Medical Center and All Children's Hospital. A convenient shuttle system should be considered to connect the off-campus parking lots to the University campus.

(See also Element 11: Transportation).

#### ***Coordinating Entities***

USFSP University Police Department  
City of St. Petersburg Traffic Engineering Department

City of St. Petersburg Planning Department  
Pinellas Suncoast Transit Authority  
Bayfront Medical Center and All Children's Hospital  
Bayfront Center

***Coordinating Mechanisms***

The campus master plan should coordinate proposed bus stop locations with the City's Land Use Plan and with Pinellas Suncoast Transit Authority and be included on their bus route and scheduling.

***Nature of Relationship***

An agreement with the transit authority should be explored to encourage use.

***Recommendation***

The University should investigate possible locations for off-site parking lots, including leasing opportunities and land acquisition for new parking facilities. Traffic impacts of these facilities should be studied.

The University and PSTA should work together to promote ridership by disseminating information at registration, through target mailings, and at appropriate locations and events on and off-campus.

**Issue 8: Water Supply Capacity and Infrastructure**

***Description***

The City has indicated that the existing potable water system has the capacity to continue to serve the University's expansion.

(See also Element 9: General Infrastructure).

***Coordinating Entities***

USFSP Facilities Planning and Construction  
USFSP Campus Physical Plant  
City of St. Petersburg Public Works – Public Utilities Department  
State of Florida Department of Health  
Southwest Florida Water Management District (SWFWMD)

***Coordinating Mechanisms***

Water meter readings are recorded monthly by the City's Public Works Department to assess billing requirements and demand changes. When new installations are planned, applications for service are made to the City.

***Nature of Relationship***

The USFSP Campus does not have its own water system and relies on the City for water. The City has always effectively met this need. There is no anticipation that this relationship should change since there is no efficient alternative at this time.

***Recommendation***

The City's water system has been reliable and the University needs to continue with its services. The University should share its master plan growth projections so the City Public Works Department can ensure that adequate capacity will be made available. The University should continue to implement water saving measures and continue the use of reclaimed water for irrigation whenever possible.

**Issue 9: Sanitary Sewer Capacity and Infrastructure**

***Description***

The City has indicated that there is sufficient sanitary sewage treatment capacity to serve the expansion.

The proposed expansion of the Student Activity Center and the proposed housing on the southwest corner of First Street South and Fifth Avenue South will result in utility conflicts. Utility relocation will be required along with appropriate coordination with the City Planning, Zoning, Public Works, and Utilities Departments.

***Coordinating Entities***

USFSP Facilities Planning and Construction  
USFSP Physical Plant  
City of St. Petersburg Public Works – Public Utilities

***Coordinating Mechanisms***

Sewage flow and service charges are based on metered water use. Since the City provides both water and sewer service to the USFSP campus, the City has the means to monitor and verify the University's demands for sanitary service. This historical data coupled with the University's projected growth will enable the City to predict future service requirements.

***Nature of Relationship***

The USFSP campus has always relied on the City for its sanitary sewer service. The City has always been accommodating in this regard. There is no anticipation that this relationship would change.

***Recommendation***

The City's sanitary sewer system has been reliable and the University should continue to utilize its services. The University should share its Master Plan Growth projections so the City Public Works Department can ensure that adequate capacity will be made available.

**Issue 10: Solid Waste**

***Description***

The City of St. Petersburg has indicated that they will be able to accommodate the additional solid waste generated by the proposed campus expansion. The University will continue to assist in providing solid waste collection services for the academic and marine sciences uses.

The University will meet all state and federal regulations in the collection and transportation of its own hazardous wastes and material.

(See also Element 9: General Infrastructure))

***Coordinating Entities***

USFSP Campus Physical Plant  
City of St. Petersburg Public Works Department

***Coordinating Mechanisms***

No formal mechanisms exist except for billed City collection services and contract services for recyclable and hazardous waste products.

***Nature of Relationship***

The University utilizes the City's collection disposal services for general dry and organic waste products. Outside contract services are employed for recyclable and hazardous wastes.

***Recommendation***

The University should continue to utilize the current solid waste collection and disposal agencies. The University should work with the City's Public Works Department to standardize waste containers, collection locations and methods of screening which will be compatible with master plan aesthetic elements. The University should continue efforts to reduce solid waste by expanding the recycling program.

**Issue 11: Electric Power and Telecommunications**

***Description***

Electric service capacity is adequate for the ten-year plan but the long-range campus development will require improvements in the capacity. Development of the proposed Multi-Purpose Academic Student Service Facility may require relocation of the primary electrical utility corridor or measures to protect the corridor.

The existing telecommunications network will have to be upgraded and expanded to serve the development in the ten-year master plan. The primary telecommunications service is part of the same utility corridor as the electric service and will be similarly affected by the development of the Multi-Purpose Academic Student Service Facility.

(See also Element 10: Utilities Plan)

***Coordinating Entities***

USFSP Facilities Planning and Construction  
USFSP Physical Plan  
USFSP Telecommunications Department  
Florida Power Corporation  
Verizon Communications

***Coordinating Mechanisms***

Coordination has historically been done on an as-needed basis.

***Nature of Relationship***

The nature of the relationship has been cooperative.

***Recommendation***

Current coordination mechanisms for electrical power and telecommunications service should continue.

**Issue 12: Fire, Rescue, and Emergency Medical Services**

***Description***

The USFSP Campus Police Department is a state agency that is responsible for all law enforcement and emergency response coordination on the campus. The USFSP Police Department consists of 16 sworn officers who are trained in first aid, CPR, criminal investigations, traffic enforcement, and accident investigation. USFSP Police Department representatives participate in training instruction at the Tampa Police Academy and off-campus housing security evaluations. As a property within the city limits, the University is also served by city fire, rescue, and emergency medical services for the students, faculty, and staff.

*Data source: <http://www.stpt.usf.edu/police/directory.htm>*

***Coordinating Entities***

USFSP Police Department (911 Primary service answering point)  
USF Tampa Department of Environmental Health and Safety  
City of St. Petersburg Fire Department  
City of St. Petersburg Department of Public Safety

***Coordinating Mechanisms***

The University is served by the city for the provision of fire, rescue, and emergency medical services. All fire/rescue response is coordinated through the USF Police Department via a direct ring-down 911 system.

***Nature of Relationship***

The University enjoys an excellent working relationship with the city in the provision of fire, rescue, and emergency services.

***Recommendation***

The University is within the city service area and has experienced effective and efficient provision of fire, rescue, and emergency medical services. Existing systems should remain in effect.

**Issue 13: Emergency Operations**

***Description***

The University maintains a current detailed Emergency Operations Plan in the event of natural disasters. Regular training sessions are held for personnel involved in the emergency management operations. Emergencies covered in the plan include: hurricane, tornado, flooding, fire, explosion, airplane crash, public disturbances and chemical, biological, and radiological problems.

(See also Element 8: Coastal Management).

***Coordinating Entities***

USFSP Police Department  
Pinellas County Office of Emergency Management  
American Red Cross Suncoast Chapter  
Tampa Bay Regional Planning Council

***Coordinating Mechanisms***

There are currently extensive coordination and documentation practices in effect for the planning and implementation of emergency operations. The Emergency Operations Plan, for the USFSP campus is updated annually based on meetings with the above listed

entities. An “after” action plan is in place in the University Plan for returning the campus to University use after a hurricane evacuation.

***Nature of Relationship***

There has been a consistently strong ongoing relationship between the University, the county, and the American Red Cross on issues related to hurricane evacuation, sheltering, and other natural disaster preparedness needs.

***Recommendation***

The University and the above listed entities will continue to coordinate and provide the necessary training and updated information for the use of university resources in emergency operations.

**6C-21.210 (2) Analysis Requirements**

***(2)(A). The effectiveness of existing coordination mechanisms described in subparagraph (1)(B), such as intergovernmental agreements, joint planning and service agreements, special legislation and joint meetings or work groups which are used to further intergovernmental coordination.***

(See above under each issue: “Coordinating Mechanisms”)

***(2)(B). Specific problems and needs within each of the campus master plan elements which would benefit from improved or additional intergovernmental coordination and means for resolving those problems and needs.***

(See above under each issue: “Recommendations”)

***(2)(C). Growth and development proposed in comprehensive plans in the context area in order to evaluate the need for additional planning coordination.***

(See above under each issue: “Recommendations”)